Recognition and Enforcement of Foreign Arbitral Awards in Russia and Former USSR States

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Edited by Roman Zykov



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3.11

The Possibility of Setting Aside Arbitral Awards in a Country That Was Not the Place of Arbitration

Yuri Makhonin & Maryana Batalova

In present times, the national courts in many states demonstrate an ever-increasing willingness to recognize and enforce foreign arbitral awards. According to Article III of the New York Convention, each contracting state 'shall recognize arbitral awards as binding and enforce them in accordance with the rules of procedure of the territory where the award is relied upon'.

On the face of it, this provision guarantees the parties a transparent and predictable regime for the enforcement of foreign arbitral awards, which is vital for international business. However, in reality, due to national laws and practice, application of the Convention turns out to be not so straightforward.

For example, until 1 September 2016, Russian law included a vague provision (Article 230(5) APC RF), pursuant to which 'a foreign arbitral award that *has been made under the laws of the Russian Federation* may be set aside ...' (emphasis added) by Russian courts. Despite the fact that this was rescinded, this rule is of particular interest in the context of the creation and development of the Russian court practice regarding the possibility of setting aside an arbitral award in a country that was not the seat of arbitration. Apparently, this rule was based on Article IX(1) of the European Convention on International Commercial Arbitration (1961) that reads: 'The setting aside in a Contracting State of an arbitral award covered by this Convention shall only

Repealed on 1 January 2016 due to enactment of Federal Law No. 409- Φ 3 'On amending certain regulatory acts of the Russian Federation and repealing Art. 6(1)(3) of the Federal Law "On self-regulating organizations" in connection with the enactment of the Federal Law "On arbitration in the Russian Federation" dated 29 December 2015. Any references hereinafter to Art. 230(5) APC RF shall mean references to the version of APC RF that was in force prior to 1 January 2016.

constitute a ground for the refusal of recognition or enforcement in another Contracting State where such setting aside took place in a State in which, or *under the law* of which, the award has been made and for one of the following reasons ...' (emphasis added).²

Article V(1) (e) of the New York Convention also stipulates that 'Recognition and enforcement of the award may be refused, at the request of the party against whom it is invoked, only if that party furnishes to the competent authority where the recognition and enforcement is sought, proof that the award has not yet become binding on the parties, or has been set aside or suspended by a competent authority of the country in which, or *under the law of which*, that award was made' (emphasis added).

The cited provisions of the New York Convention, the European Convention and APC RF are ambiguous enough to raise a question whether they refer to the substantive or procedural laws. The old vague wording of Article 230(5) APC RF opened it to various interpretations by the national courts. One of the key questions arising out of this uncertainty was whether it was possible to set aside an arbitral award in a country that was not the place of arbitration, however which law applied to the award.

On the one hand, ICAL RF, which is based on UNCITRAL Model Law, states that an arbitral award may only be set aside by the state courts at the seat of arbitration. For example, the impossibility of setting aside an arbitral award was confirmed by the Supreme Court of RF in 2001: 'Russian courts do not have jurisdiction to set aside an award by an international arbitration tribunal of another state; they are only entitled to refuse to recognize and enforce such awards in the territory of the Russian Federation'³

Meanwhile, the old provision of Article 230(5) APC RF was further elaborated in Information Letter No. 96 of the Presidium of the Supreme Arbitrazh Court of RF, in the Summary of Cases on the Recognition and Enforcement of Foreign Awards, Challenging Arbitral Awards and Issuing Writs to Enforce Arbitral Awards. The Supreme Arbitrazh Court analysed one of the high-profile enforcement cases.⁴ An ad hoc award was rendered in Stockholm (Sweden) over a dispute governed by Russian substantive law applicable to the merits, and Swedish procedural law, as the law at the seat of arbitration. The Russian respondent submitted an application to the Arbitrazh Court of the Belgorod Region seeking to set aside the foreign arbitral award. The respondent asserted that Russian court has effective jurisdiction to set aside the award based on Article IX(1) of the European Convention and Article 230(5) APC RF, because Russian material law applied to the dispute. Both the Court of First Instance and the court of cassation ruled to set aside the arbitral award issued in Stockholm. Specifically, the court of cassation held: 'in setting aside the arbitral award dated 22 February 2002, the arbitrazh court has correctly applied Part 5 of Article 230 of the Arbitrazh Procedure Code of the Russian Federation and Article IX of the European Convention on International Commercial Arbitration. By virtue of Part 5 of Article 230 of the Arbitrazh Procedure Code of the Russian Federation, in cases provided for by an international

^{2.} European Convention on International Commercial Arbitration 1961.

^{3.} Ruling of the Supreme Court of the Russian Federation No. 5-G01-76, dated 13 July 2001.

^{4.} Resolution of the Presidium of the Supreme Arbitrazh Court of the Russian Federation, No. 15359/03, Case No. A08-7941/02-18.

treaty to which the Russian Federation is a party, a foreign arbitral award may be set aside if such award was made under the laws of the Russian Federation.

Therefore, in the process of making a foreign arbitral award, specific provisions of national legislation of the seat of arbitration always apply. Application of such mandatory provisions of the national legislation of the state selected as the seat of arbitration does not exclude the application of Part 5 of Article 230 of the Arbitrazh Procedure Code of the Russian Federation and Article IX of the European Convention. By implication of the mentioned provisions, the determining criterion for their application is that the arbitral award was made on the basis of the substantive law of the Russian Federation'. ⁵

According to the court, the European Convention provides that a foreign arbitral award may be set aside by a court of the state under the laws of which the award was made. Therefore, if the law (substantive law) of RF was applied to the subject matter of the foreign arbitral award, it would permit Russian courts to seize jurisdiction over the setting aside proceedings. As stated in the Resolution, 'when rendering the arbitral award dated 22 February 2002, Russian law was applied ... The Arbitrazh Court of the Belgorod Region has come to the right conclusion, that the arbitrators' referring to the Swedish Arbitration Act of 1999 as an act regulating the arbitration proceedings does not prevent the respondent from filing a petition with a Russian arbitrazh court to set aside the foreign arbitral award ... In the process of making a foreign arbitral award, specific provisions of national legislation of the seat of arbitration always apply. Application of such mandatory provisions of the national legislation of the state selected as the seat of arbitration does not exclude the application of Part 5 of Article 230 of the Arbitrazh Procedure Code of the Russian Federation and Article IX of the European Convention. By implication of the mentioned provisions, the determining criterion for their application is that the arbitral award was made on the basis of the substantive law of the Russian Federation'.

It is obvious that the lower courts arrived to a wrong conclusion that 'by implication of the mentioned provisions, the determining criterion for their application is that the arbitral award was made on the basis of the substantive law of the Russian Federation'. The position taken by the courts was heavily criticized by the arbitration community because the 'law under which the award is made' shall be read as the *lex arbitri* only. ⁶ This is the only appropriate way of reading the New York Convention and the European Convention, and it has been universally endorsed by legal experts in the

Resolution of the Federal Arbitrazh Court of the Central District. Case No. A08-7941/02-18, dated 2 September 2003.

^{6.} R. Zykov. Setting Aside an Arbitral Award in a State That Was Not the Seat of Arbitration, New Horizons of International Arbitration. Vol. 1 (Moscow, Infotropic Media. 2013), pp. 123-138; A.S. Komarov. Certain Topical Matters Regarding the International Commercial Arbitration in the Russian Federation, International Commercial Arbitration. 2004, No. 1, pp. 17-20. Arbitrazh Proceedings: A Textbook. Editor-in-chief: Professor V.V. Yarkov. 2nd revised and updated edition (Moscow. Wolters Kluwer. 2003), pp. 740-744.

area.⁷ The decisions of the lower courts were eventually overturned by the Supreme Arbitrazh Court.⁸

As it will be discussed below, Article 230(5) APC RF only applies to foreign arbitral awards made under Russian procedural law (*lex arbitri*) but not under Russian substantive law. Notably, all subsequent attempts by parties to use that legal ambiguity have not been successful.⁹

This approach is uniformly applied by the contracting states as referring to the procedural law of the seat of arbitration (*lex arbitri*). This is linked to the long-standing arbitration principles, customs and good practices that preceded the adoption of the European Convention. According to UNCITRAL Guide: 'Although the [New York] Convention does not provide guidance as to the meaning of the expression "under the law of which", with very few exceptions, courts have generally rejected arguments that these terms referred to the law applicable to the merits. Courts have decided that it referred instead to the procedural law governing the arbitration.' 11

French legal doctrine also supports such interpretation: 'The possibility of setting aside an arbitral award in a country that was not the seat of arbitration deprives the regulation of the benefits arising out of the New York Convention of 1958. This Article does not mean that the New York Convention of 1958 endorses the theory of delocalization of arbitral awards; instead, it recognizes the critical importance of lex arbitri. It determines how the recognition of arbitral awards is connected with the state legislation by governing the courts' competence over the setting aside of arbitral awards. Only the courts of the country that was the seat of arbitration, i.e., the law of which governs the arbitration proceedings, or the courts of the country the law of which was chosen by the parties to govern arbitration proceedings, have jurisdiction to set aside the arbitral award.'12

French scholars Jean Claude Dubarry and Eric Loquin also believe that 'after an arbitral award has been annulled in a "sensitive" country, i.e., the country in which the arbitration took place or the law of which governs the arbitration proceedings, the award may not have any other effect in any of the signatory countries of the New York

^{7.} See: M. McIlwrath and J. Savage. International Arbitration and Mediation: A Practical Guide (Kluwer Law International. 2010), pp. 327-366; A.N. Zhiltsov. Setting Aside Awards of International Commercial Arbitration under Russian Law, International Commercial Arbitration. 2005, No. 1, p. 18; B.R. Karabelnikov. Enforcement of Awards of International Commercial Arbitration. Commentary to the 1958 New York Convention and Chapters 30 and 31 of the Arbitrazh Procedure Code of 2002 of the Russian Federation. Moscow, 2003, p. 179.

^{8.} Resolution of the Presidium of the Supreme Arbitrazh Court of the Russian Federation No. 15359/03, dated 30 March 2004.

^{9.} Resolution of the Federal Arbitrazh Court of the North-West District, Case No. A05-4271/2007 and Case No. A05-4274/2007, dated 25 July 2007.

^{10.} Zykov, supra n. 6.

^{11.} Guide on the Convention on the Recognition and Enforcement of Foreign Arbitral Awards, UNCITRAL Secretariat, by E. Gaillard and G. Bermann (Koninlijke Brill NV. Leiden. The Netherlands. 2017), p. 233.

^{12.} Juris Classeur Droit international, Fascicule 586-11, Arbitrage commercial international, Sentence arbitrale, Contrôle étatique. Droit conventionnel, par Emmanuel Gaillard, 1 octobre 1992, mise à jour 1 avril 2014, para. 26 (a source in the French language translated by the authors of this chapter).

Convention of 1958', 13 in other words, such arbitral award shall be deemed to be set aside.

French court practice endorses a similar approach. For example, in a claim considered by the Court of Appeal of Paris on 20 June 1980, the applicant sought to enforce an arbitral award made in Geneva in accordance with ICC Arbitration Rules. The arbitral tribunal applied French substantive law to the merits, and Swiss PILA as *lex arbitri*. The Court of Appeal of Paris refused to enforce the arbitral award on the basis of Article V(1)(e) of the New York Convention and concluded that it was irrelevant that French law was the applicable substantive law. Since Switzerland was the seat of arbitration, it is Swiss law that was the applicable procedural law in this case. Therefore, the arbitral award could only be set aside under Swiss law as the law of the country that was the seat of arbitration. ¹⁴ Moreover, as made clear by more recent court practices, French courts are generally prohibited from revising arbitral awards on merit at the recognition and enforcement stages. ¹⁵

Nevertheless, there are examples of the opposite interpretation of the expression 'under the law of which'. For example, in *Oil & Natural Gas Commission v. Western Company of North America*, 1987, and in *National Thermal Power Corporation v. The Singer Corp. et al.*, 1993 (i.e., before Indian arbitration reform in 1996), the Supreme Court of India ruled that it was possible to set aside a foreign arbitral award if the substantive law of India was applied in the arbitration proceedings. Currently, a similar approach is used in the court practice of Indonesia (*see*, for instance, *Karaha Bodas Company LLC v. Pertambangan Minyak Dan Gas Bumi*), ¹⁶ Pakistan and Saudi Arabia. ¹⁷

This approach fundamentally contradicts the correct and prevalent interpretation. Moreover, it leads to negative political and economic consequences; since any state which follows this approach likely falls into the category of arbitration-hostile countries, this results, at the very least, in an unwillingness by foreign counterparties to apply the law of such a state as applicable substantive law (if the question of setting aside an arbitral award abroad might potentially arise in the course of dispute resolution), which, in turn, negatively impacts international business with these countries.

Fortunately, as a result of the Russian arbitration reform, certain provisions of APC RF were amended. More specifically, Article 230(5) APC RF, which the Russian courts tended to construe too broadly, was excluded from APC RF. There have been no

^{13.} Jean Claude Dubarry and Eric Loquin, Arbitrage International. Exequatur en France d'une sentence rendue à l'étranger, Décision étrangère ayant rejeté le recours en annulation contre cette sentence, RTD Com. 1993, p. 645 (a source in the French language translated by the authors of this chapter).

^{14.} Paris, 20 June 1980 [1981] Revue de l'arbitrage, p. 424 (a source in the French language).

^{15.} Cour de cassation, Chambre civile 1, 12 février 2014, n°10-17.076; Cour de cassation, Chambre civile 1, 29 juin 2011, n°10-16.680; Cour de cassation, Chambre civile 1, 11 mars 2009, n°08-12.149 (a source in the French language).

Karaha Bodas Company LLC v. Pertambangan Minyak Dan Gas Bumi et al., Defendants, perusahaan Pertambangan Minyak Dan Gas Bumi Negara. United States Court of Appeals, Fifth Circuit. 335 F.3d 357 (2003), dated 18 June 2003.

H.G. Gharavi. The International Effectiveness PF the Annulment of an Arbitral Award (Kluwer Law International. 2002), pp. 17-18.

new cases since the arbitration reform because there is no more legal ambiguity on this subject anymore.

In that Russia has made another step towards arbitration-friendly countries club, in which an arbitral award may be set aside by a court of the state which procedural law (not material) applied to the dispute. This approach allows for greater measures against procedural abuse and makes arbitration more predictable and efficient.